

Objectives of MGNREGS

- The objective of the scheme is to provide for the enhancement of livelihood security of the households in rural areas of the State by providing 100 days of guaranteed wage employment in every financial year to every household whose adult members volunteer to do unskilled manual work.
- The Mahatma Gandhi National Rural Employment Guarantee Scheme is open to all rural households in the areas notified by the Government of India. The entitlement of 100 days of guaranteed employment in a financial year is in terms of a household

Salient features & Non Negotiable

- Rights based Framework
- Time bound Guarantee
- No contractors
- Manual Labour, not machines
- Wage Material Ratio at GP/block level -60:40
- Decentralized Planning
- At least 50% of works to be implemented by GPs
- Transparency & Accountability features
- Wage payment through PO/ Bank accounts

Details of Advisory/ Guidelines on MGNREGA Convergence with other Schemes

S. No	Advisory/Guidelines	Date of Issues
1.	ICAR and MGNREGA Convergence Guidelines	23 rd December 2008
2.	nistry of Environment & Forest and MGNREGA nvergence Guideline 19th January 2009	
3.	PMGSY and MGNREGA Convergence Guidelines 9th February 2009	
4.	Ministry of water Resources and MGNREGA Convergence Guideline 18 th Feburary 2009	
5.	IWMP and MGNREGA Convergence Guidelines 29th May 2009	
6.	Ministry of Agriculture and MGNREGA Convergence Guideline	30 th October 2009

Details of Advisory/ Guidelines on MGNREGA Convergence with other Schemes

S. No	Advisory/Guidelines	Date of Issues
7.	Revised Advisory for MGNREGA Convergence with Schemes of Ministry of Agriculture	13th June2013
8.	Advisory for BNRGSK Convergence with BRGF	30th December 2009
9.	NBA, Ministry of Drinking water and sanitation and MGNREGA Convergence guideline	11th September 2012
10.	Ministry of Youth Affairs and MGNREGA Convergence guideline for constructions of playfield	11th Feburary 2013
11.	Rubber Board, Ministry of Commerce and MGNREGA Convergence Guideline	2nd August 2013
12.	Guidelines for Convergence of MGNREGA with catalytic Development Programme of the Ministry of textiles.	8th October 2013

Convergence concepts and implementation strategy

- ➤ Why convergence ?
- To achieve the objectives of creation of durable assets and securing livelihood of rural households.
- ➤ Supplementing MGNREGA resources from the resources of other programmes / schemes available with Panchayats and other Line Departments.
- ➤ Using technical expertise and knowhow of the Line Departments.

Modes of Convergence

- The objectives of creation of durable assets and securing livelihood of rural households can be achieved through following modes of convergence:-
- Making funds available from other schemes to meet cost of an identifiable part of the project that could result in enhanced durability of assets created/proposed using MGNREGA funds e.g. earth work for rural road under MGNREGA and laying bitumen from other schemes.
- ➤ Providing funds from other schemes as livelihood component for putting to use the assets created under MGNREGA for livelihood. e.g. land development under MGNREGA and providing seeds and fertilizers from NRHM. Construction of dugout ponds under MGNREGA and supply of fingerlings by Fisheries Department.

- Third mode could be to provide technical expertise / inputs from concerned Line Departments for improving the quality of assets created under MGNREGA and for capacity building of the beneficiaries for using assets under MGNREGA for livelihood.
- Another mode could be pooling together funds of MGNREGA and other schemes for creation of an asset. e.g. pooling together of funds from MGNREGA, BRGF, Finance Commission and Own resources of Panchayats for construction of Bharat Nirman Rajeev Gandhi Kender.

A combination of two or more of the above modes is also possible.

Note: While exploring options for convergence, care must be taken to ensure that MGNREGA funds do not substitute resources from other sectors or schemes. MGNREGA funds are intended to create additional employment and this will not happen if the employment currently generated by other programmes is substituted by the MGNREGS.

Operationalizing Convergence

While Operationalizing convergence of different programmes with MGNREGS, coordination between the converging programmes and MGNREGA is required at following stages of Implementation.

Planning

- The Projects that are to be executed in a Convergence mode should be identified and discussed in the Gram Sabhas located in the project area.
- Activities identified for execution under MGNREGA should be included in the annual shelf of works for MGNREGA and will be part of the Labour Budget.
- If source of funding is more than one i.e other than MGNREGA then both departments will prepare a composite project clearlily defining activities with source of funding.

- > DPC/PO should share the list of completed works and ongoing works with concerned departments so that they can indicate appropriate activities/technologies for each work for value addition during planning process.
- > The convergence projects should be comprehensive enough to ensure time bound execution. The provisions in MGNREGA stipulate that wage material ratio should be maintained as 60:40 at the GP level. Therefore, works to be taken up under MGNREGA should be identified in such a manner that this condition is met.

- Works identified under MGNREGA for convergence will be planned and executed within the parameters of MGNREGA including:
 - a) Only job card holders will be employed for MGNREGA component.
 - b) Muster rolls will be maintained on work site, with copies in the Gram Panchayat and all relevant data will be uploaded in MIS.
 - c) Social Audits will be done regularly through Gram Sabhas.
 - d) Wage payments will be made through accounts in banks / post offices.
 - e) The cost of material component of projects including the wages of the skilled and semi-skilled workers under the scheme shall not exceed forty percent of the total project cost.

f) As far as practicable, a task funded under the scheme shall be performed by using manual labour and not machines.

g) No contractors

h) Funds from other programmes for works permissible under MGNREGA can be dovetailed with MGNREGA funds but not vice versa.

Work Execution

- The status of a work proposed for Convergence would either be completed or Ongoing.
- Convergence should be planned as per the status of the work
- In case of completed work the concerned Line Department should plan for next set of activities.
- In case of ongoing project planned for Convergence with funds from other schemes both the partners will execute the work as per plan.
- For effective implementation of convergence, it would be necessary to ensure that works to be taken up from MGNREGA for convergence with other schemes, are given the required priority by the Gram Sabhas

Management (Institutional arrangements)

- At the District level, the overall head for the Convergence project is the Deputy Commissioner who oversees the planning and implementation of these projects.
- For effective planning and execution of works in a Convergence mode Institutional arrangements at District, Block and Village level are required. The institutional platform for such Convergence will be the Gram Sabha at the village level, and then the Gram Panchayat
- ➤ At District level a District Resource group headed by the Deputy Commissioner has been constituted vide notification number SMS-1/2009-10-RDD dated 7th April, 2010.

Functions of District Resource Group

Knowledge sharing Familiarization of all members of the group on guidelines of MGNREGA and the schemes with which convergence is being considered. This will outline the programme parameters including.

What can be converged and what cannot

- Planning. The group will determine the nature of interventions for ongoing works. The group will also lay down a planning process for new works to be taken up. The planning should conform to the guidelines of both programmes.
- Ensure that sequencing of works selected by Gram Sabha under MGNREGS and the works taken up by the Line Department that is proposed for convergence are compatible with each other.

Maintenance of accounts in convergence projects

- ➤ Works for which funds are not pooled, both the schemes will maintain separate accounts for the project.
- ➤ Works for which funds are pooled, to meet the cost of an identifiable part of the project, a complete project proposal including all project activities and budget should be provided.
- For MGNREGA component break-up of wage material component should be provided.
- To avoid duplication in reporting MGNREGA and other schemes should use the same cost sheet and project ID.
- Assets created may be shown in respective assets registers with required explanatory notes.

SOME EXISTING MODES OF CONVERGENCE

Sr. No.	Sector	Work under MGNREGA	Works from resources of other line departments.
1	Horticulture	PitsTrenches along the boundaryWatering	 Saplings / Seedlings for plantation Fertilizer Pesticide (Horticulture & Forestry Department)
2	Fisheries	Construction of tanksDesilting of old tanks	 Fingerlings Manure Artificial feedings Purchase of Net (Fisheries Department)
3	Sericulture	Field preparationPlantingWeedingWatering	 Application of fertilizer & pesticide Technical assistance Drip irrigation Rearing house (Sericulture & Irrigation Departments)
4	TSC	• Digging for the creation of leach pits	Brick workPot(Sanitation Department)

5	Field channels & water course	• Earth work	• Construction of permanent structure (Water resource & Agriculture Department)
6	Road	Earth workWatering & rolling	 Interlinking and culvert Base course, Surface course & gravel road (BRGF, PMGSY)
7	Diary	 Land Development Fodder Fencing	 Provision of water for cattle. Plantation Food supplement and check by vet doctor (Diary and Animal husbandry Departments)
8	Forestry	Contour trenchPitsFencingWatering	 Nursery Development Sapling Fertilizer Pesticide (Forestry Department)
9	Agriculture	• Land development • Field ponds	 Seeds Tool and equipment for agriculture Fertilizer Technical inputs (Agriculture Department)

